# **Public Document Pack**



## **Licencing Sub Committee**

Friday, 17 May 2024 at 10.00 am Phoenix House

## Membership

L J Cruwys J M Downes (TBC) L G J Kennedy

#### AGENDA

Members are reminded of the need to make declarations of interest prior to any discussion which may take place

- 1 **APOLOGIES** 
  - To receive any apologies for absence.
- 2 **ELECTION OF CHAIRMAN**

To elect a Chairman for the Sub-Committee.

DETERMINATION OF A NEW PREMISES LICENCE APPLICATION FOR WEMBWORTHY VILLAGE HALL, THE VILLAGE, WEMBWORTHY, CHULMLEIGH, DEVON, EX18 7QR (Pages 5 - 58)

An application has been received for a new premises licence for Wembworthy Village Hall, The Village, Wembworthy, Chulmleigh, Devon, EX18 7QR.

Relevant representations have been received and the Licensing Authority (Mid Devon District Council) must hold a hearing to determine the application.

> Stephen Walford Chief Executive 2 May 2024



LICENSING SUB COMMITTEE
DATE OF HEARING: 17 MAY 2024

DETERMINATION OF A NEW PREMISES LICENCE APPLICATION FOR WEMBWORTHY VILLAGE HALL, THE VILLAGE, WEMBWORTHY, CHULMLEIGH, DEVON, EX18 7QR

Cabinet Member(s): David Wulff, Cabinet Member for Community & Leisure

**Responsible Officer:** Simon Newcombe, Corporate Manager for Public Health,

Regulation & Housing.

**Reason for Report:** An application has been received for a new premises

licence for Wembworthy Village Hall, The Village, Wembworthy, Chulmleigh, Devon, EX18 7QR.

Relevant representations have been received and the Licensing Authority (Mid Devon District Council) must

hold a hearing to determine the application.

RECOMMENDATION: That this application be decided in accordance with the licensing objectives.

**Financial Implications:** The potential cost of defending an appeal in the courts.

**Legal Implications:** If there is an appeal against the decision the Council could find itself bearing the costs.

**Risk Assessment:** If the decision is not reasonably and lawfully made it could be overturned on appeal to the Magistrates' Court.

**Equality Impact Assessment**: No equality issues identified for this report.

Relationship to Corporate Plan: Not applicable

Impact on climate change: Not applicable

Additional information relevant to this application: The process of applying for these licences is prescribed by regulations made under the Licensing Act 2003. The applicant must copy their applications to the "Responsible Authorities" consisting of the Police, Fire Service, Weights and Measures (Trading Standards), body responsible for Health and Safety (Environmental Health), Environmental Health for nuisance, the Planning Authority, the Licensing Authority, the local Director of Public Health, the body responsible for Child Protection and the Home Office. If the application is submitted online the Licensing Authority must forward it to all Responsible Authorities.

Although not a requirement under the Licensing Act 2003, this Council also notifies the relevant town or parish council for where the premises are located.

Applicants are also obliged to advertise their applications in two ways – on the premises and in a local newspaper, or, if there is none, in a local newsletter, circular or similar document circulating in the area in which the premises are situated.

#### 1.0 THE PREMISES

- 1.1 An application has been submitted for a new premises licence for Wembworthy Village Hall, The Village, Wembworthy, Chulmleigh, Devon, EX18 7QR.
- 1.2 The applicant has given the following description of the premises in the application form:

'Typical layout for a village hall, situated just on the outskirts of Wembworthy Village, on the road leading into the village, set back about 30 metres off the road. A large public space, with ladies and gents toilets, and kitchen area off the hall. 3 fully functional fire exits. Outside car park suitable for 12 cars. Grassed area immediately outside with picnic benches'.

#### 2.0 PREMISES LICENSING HISTORY

- 2.1 This is an application for a new premises licence and there is no premises licence history as such. However, Temporary Event Notices\* (TENs) have previously been used to authorise licensable activities at this site.
  - \* A TEN is a 'notice' which is submitted by a person to authorise licensable activities on a temporary basis. It is not an application and assuming the statutory provisions are complied with and no representations are made by the Police or Environmental Health, TENs cannot be refused by the Licensing Authority.
- 2.2 So the Sub-Committee are aware, there were 10 TENs in 2023 and there have been 2 so far in 2024.
- 2.3 Mr Colm Fay was the 'Premises User' for 5 of the TENs in 2023 and has also submitted the 2 in 2024.
- 2.4 The Licensing Team cannot find details of any complaints made about the premises on its system(s). If an Interested Party has previously made a complaint about the premises they should provide us with details of this prior to the hearing so it can, if necessary, be sent to the Sub-Committee.

#### 3.0 THE APPLICATION

3.1 The application for a new premises licence was submitted by Mr Fay on behalf of the Village Hall Committee.

- 3.2 Mr Fay is a Personal Licence holder with this Council and is also the proposed Designated Premises Supervisor for the application.
- 3.3 In summary, the following has been applied for:

Activity	Indoors / Outdoors (or both)	Days	Times
Live music	Indoors	Friday and Saturday	12:00 – 23:30
Recorded music	Indoors	Friday and Saturday	12:00 – 23:30
Supply of alcohol	For consumption both ON and OFF the premises	Friday, Saturday and Sunday	12:00 – 23:30
Hours premises open to the public	N/A	Friday, Saturday and Sunday	12:00 – 23:59

3.4 The application form is attached as **Annex 1** and the plan submitted with the application is attached as **Annex 2**.

# 4.0 CIRCUMSTANCES IN WHICH ENTERTAINMENT ACTIVITIES ARE NOT LICENSABLE

4.1 Many activities that previously required a licence are no longer themselves licensable under the Licensing Act 2003 (assuming specific requirements are met). Further details about this can be found here:

https://www.gov.uk/guidance/entertainment-licensing-changes-under-the-live-music-act

- 3.2 Relevant to this application is the provision of live and recorded music and in summary, a licence is not required for these activities if:
  - it takes place between 8AM and 11PM; and
  - it takes place at an alcohol on-licensed premises; and
  - the audience is no more than 500 people

- 4.3 In practice, this means that any conditions on a licence which apply to live and recorded music in these circumstances will be 'suspended' because the activities themselves are not considered licensable.
- 4.4 With regards to this application, and without prejudice to the decision of the Sub-Committee, it would appear that although live and recorded music have been applied for Friday and Saturday between 12:00 23:30, it would potentially not be licensable until after 23:00.
- 4.5 It must be noted that issues or problems relating to activities which are not considered licensable can still be dealt with via other means. For example, if music is causing a nuisance, Environmental Health can still take action under the Environmental Protection Act 1990 and from a licensing perspective, the licence itself can be reviewed because premises have an overarching duty to promote the four licensing objectives.

#### 5.0 LICENSING OBJECTIVES

- 5.1 All applicants are required to set out in their application the steps they intend to take to promote the four licensing objectives. These are:
  - The prevention of crime and disorder
  - Public safety
  - The prevention of public nuisance; and
  - The protection of children from harm
- The applicant has provided information and proposals on this, and in summary, the steps they intend to take are as follows:
  - All staff engaged in licensable activity at the premises will receive information in relation to the following:
    - The Challenge 25 scheme in operation at the premises, including the forms of identification that are acceptable.
  - We will also be advised from the responsible authorities.
  - Clear and legible notice shall be prominently displayed at all exits requesting
    patrons to respect the needs of local residents and businesses and to leave
    the vicinity as quickly and quietly as possible.
- 5.3 Full details of these proposals can be seen within section M of the application (Annex 1).

#### 6.0 RESPONSIBLE AUTHORITIES

6.1 Responsible Authorities under the Licensing Act 2003 are notified of all premises licence applications. The onus is on each Responsible Authority to determine when they have appropriate grounds to make a representation.

- 6.2 The Responsible Authorities are:
  - Police
  - Fire Service
  - Environmental Health (nuisance and health and safety)
  - Planning Authority
  - Licensing Authority
  - Health and Safety Executive
  - Weights and Measures (Trading Standards)
  - the body responsible for Child Protection
  - the local Director of Public Health
  - Home Office
- 6.3 No representations were received from any Responsible Authority concerning this application. As a result, they are not party to the hearing.

#### 7.0 OTHER PERSONS

- 7.1 The Licensing Act 2003 allows 'Other Persons' to make representations provided they are relevant and not considered frivolous or vexatious. To be relevant, a representation must relate to the likely effect of the grant of a licence on the promotion of one or more of the licensing objectives. The revised Guidance issued under section 182 of the Licensing Act 2003 (Section 182 Guidance) states that '... representations should relate to the impact of licensable activities carried on from premises on the objectives' (Paragraph 9.4).
- 7.2 The Licensing Authority received one relevant representation concerning the application and this was in opposition to the application (or 'negative'). This representation was originally in the form of a letter (attached as **Annex 3**). The Licensing Team then asked the relevant party to complete the standard representation form as this can sometimes help them to focus on the four licensing objectives. This form was subsequently received and is attached as **Annex 4**.
- 7.3 The Licensing Officer has attached both responses to this report as it appears that the initial letter may contain more information about some of the issues raised. For example, the letter mentions that the light concern is a result of 'security and fairy' lights whereas the representation form just mentions 'light pollution'.
- 7.4 It is the Licensing Officer's view that some elements of the representation are lacking in information. However, paragraph 9.9 of the Section 182 Guidance states:

'It is recommended that, in borderline cases, the benefit of the doubt about any aspect of a representation should be given to the person making that representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it'.

7.5 So the Sub-Committee are aware, a second representation was received but this was not considered relevant to the four licensing objectives and was therefore not accepted.

# 8.0 LICENSING OFFICER ASSESSMENT AND COMMENTS ON THE REPRESENTATION RECEIVED

- 8.1 In order to assist the Licensing Sub-Committee, the general topics that have been raised in the representation received are summarised below and information provided as to why they are considered as either being relevant or not relevant. This section of the report does not seek to reproduce the representation in full, as it is attached separately.
- 8.2 What follows is the view of the Licensing Officer based on the information available at the time of completing this report. If any Interested Party has comments or observations to make about what follows they are asked to contact the Licensing Team on receipt of this report and provide any information of their view. This can be done bv licensing@middevon.gov.uk. The Sub-Committee can then consider the issue(s) that have been raised at the hearing. They may, of course, come to a different decision on the relevance of matters but issues must always relate to the impact of licensable activities carried on from premises on the four licensing objectives.
- 8.3 It must also be noted that just because something has not been considered as relevant in the information that follows, this does not mean that the issue itself is not deserving of attention. It just means that it is not an issue that the Licensing Sub-Committee should consider with regards to their decision on this application.
- 8.4 Additionally, although something may be considered as being relevant the Licensing Sub-Committee must still then make a decision on the likelihood of the issue occurring and the potential for the licensing objective(s) to be undermined. This is a judgement about the level of risk and will dictate what action, if any, is appropriate and necessary.
- 8.5 In some paragraphs, the S182 Guidance and the Council's Licensing Act Policy is referenced and further information about these documents can be found in sections 9 and 10 of this report.

#### Overview of issues considered relevant

#### **Issue 1:** The potential for disruption

8.6 This is kept in on the basis that borderline representations should be given the benefit of the doubt. The Licensing Officer feels this gives the Interested Party an opportunity to expand on it at the hearing and explain in more detail what the potential disruption is and what could cause it.

#### Issue 2: The potential for noise

8.7 The Interested Party can give more information about this issue at the hearing, including details on the noise (and times) that is of concern.

**Issue 3:** The potential for light pollution

8.8 The Interested Party can give more information about this issue at the hearing.

#### Overview of issues not considered relevant

Issue 4: Provision and legality of parking

- 8.9 The provision of parking in the wider area and how people arrive at the premises is not something that the applicant can control and the Licensing Officer does not believe this is relevant. Assuming there are no parking restrictions, any person could park in certain locations and ultimately, they may do so regardless of whether or not the premises has a licence.
- 8.10 Although issues around parking and traffic are not considered relevant under the Licensing Act 2003, both issues may be considerations of Mid Devon as the Local Planning Authority (LPA). The LPA are, in themselves, a Responsible Authority and have not made a representation against this application.

**Issue 5**: Safety of those not using the premises

- 8.11 The representation also mentions potential safety concerns regarding children using the playground. Paragraph 2.8 of the Section 182 Guidance states that 'Licence holders have a responsibility to ensure the safety of those using their premises, as a part of their duties under the 2003 Act. This concerns the safety of people using the relevant premises rather than public health which is addressed in other legislation'.
- 8.12 As a result, the Licensing Officer does not believe this is relevant (in terms of the Licensing Act 2003) and would just state that individual road users remain accountable for their actions. For example, if people park on double yellow lines, cause an obstruction or drive dangerously, legislation exists to address these issues.

#### 9.0 LICENSING POLICY

- 9.1 The Licensing Act 2003 requires the Council, as the Licensing Authority, to formally adopt a policy setting out how it will deal with its duties under the Act. That policy must be reviewed every five years and the current Policy came into effect on 7 January 2019. It must be considered in its entirety, but in order to help proceedings, the following information is highlighted in advance of the hearing.
- 9.2 In carrying out its licensing function the Licensing Authority must promote the following four licensing objectives:

- The prevention of crime and disorder
- Public Safety
- The prevention of public nuisance
- The protection of children from harm (Paragraph 2.2)
- 9.3 It is recognised that the licensing function is only one means of securing the delivery of the above objectives and should not therefore be seen as a "cure all" for solving all problems within the community... (Paragraph 3.2)
- 9.4 Where no relevant representations are received, the application will be granted on the terms applied for. Where relevant representations are received, the application will be considered by a Licensing Sub Committee at a hearing... (Paragraph 5.13)
- 9.5 Any party to a hearing may expand on their representation but may not introduce new or different representations. (Paragraph 5.14)
- 9.6 When determining a licence application, the overriding principle adopted by this authority will be that each application will be determined on its merits. The authority will have regard to any guidance issued by the Home Office, this Statement of Licensing Policy and any measures it deems necessary to promote the licensing objectives. The authority may depart from the guidelines in this Policy if it has justifiable and compelling reasons to do so. The authority will give reasons for any such departure from policy. (Paragraph 6.3)
- 9.7 The authority will expect applicants to demonstrate in their applications active steps for the promotion of the licensing objectives. When determining an application, a key consideration for the authority will be the adequacy of measures proposed in the Operating Schedule to promote the licensing objectives having regard to the type of premises, the licensable activities to be provided, the nature of the location and the needs of the local community. (Paragraph 6.4)
- 9.8 The authority will also have regard to wider considerations affecting the residential population, businesses and the amenity of an area. These include alcohol-related violence and disorder, antisocial behaviour, littering and noise, particularly late at night and in the early morning. (Paragraph 6.5)
- 9.9 When determining an application, the authority will consider all relevant evidence, both oral and written, provided by parties to a hearing. Evidence which is irrelevant will be disregarded. The authority encourages applicants and persons making representations to attend hearings so that they can give evidence. Where an individual fails to attend the hearing, the authority will consider their application or representation but may attach less weight to it. (Paragraph 6.7)
- 9.10 It should be noted that, when determining an application, the authority is making a judgment about risk. A key purpose of the licensing function is not to respond to crime and disorder, nuisance or public harm once it has happened but to

- make an informed assessment of the risk of such things occurring if a licence is granted and to take such steps as it considers appropriate to prevent or minimise such risks. (Paragraph 6.8)
- 9.11 Licence conditions will be tailored to the individual application and only those considered appropriate to meet the licensing objectives will be imposed. Licence conditions will not be imposed where other regulatory regimes provide sufficient protection, for example Health and safety at work, fire safety legislation etc. (Paragraph 6.9)
- 9.12 The Licensing Authority will also take into account when making its decision that licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour, especially once individuals have left licensed premises and are therefore beyond the direct control of licensees. However, when making a decision, the authority will focus on the direct impact of the activities taking place on the licensed premises on members of the public living, working or engaged in normal activity in the area concerned. (Paragraph 6.10)
- 9.13 The 'need' or demand for a licensed premises of any kind or the commercial damage that competition from a new licensed premises would do to other licensed premises in an area will not be matters that the authority will consider when discharging its decision making function. (Paragraph 6.11)
- 9.14 The Licensing Authority will deal with the issue of licensing hours on the individual merits of each application. When the authority's discretion is engaged consideration will be given to the individual merits of an application but the presumption will be to grant the hours requested unless there are objections to those hours raised by Responsible Authorities or Other Persons on the basis of the licensing objectives. (Paragraph 6.15)
- 9.15 In general, applications for licensed premises located in residential areas wishing to open beyond 23.00, and those operating a beer garden or outside area beyond 21:00, will be expected to have a higher standard of control included within their operating schedule to address any potential public nuisance issue. (Paragraph 6.16)
- 9.16 Where representations are received, stricter conditions relating to noise control may be appropriate and necessary in sensitive locations such as residential areas. (Paragraph 6.17)
- 9.17 In considering relevant representations, the Licensing Authority will consider the adequacy of measures proposed to deal with the potential for nuisance and/or public disorder having regard to all the circumstances of the case. (Paragraph 6.19)
- 9.18 Conditions are crucial in setting the parameters within which premises can lawfully operate. Any contravention of a condition on a premises licence or club premises certificate is a criminal offence so it is essential that conditions are worded clearly, precisely and unambiguously. In addition, conditions must:

- be appropriate, reasonable and proportionate
- be enforceable
- not duplicate other statutory requirements
- be relevant to the particular type, location and character of the premises concerned
- not be standardised
- should be justifiable and capable of being met
- not replicate offences set out in the Act or in other legislation
- be written in a prescriptive format. (Paragraph 6.22)
- 9.19 The Authority will pay particular attention to the effect (or potential effect) of licensable activities on those living, working or otherwise engaged in the area concerned and, where relevant representations are received, may attach conditions if it considers it appropriate for the promotion of the licensing objectives. (Paragraph 6.27)
- 9.20 Conditions attached by the Authority to Premises Licences and Club premises certificates will relate to matters falling within the control of individual licensees. It is recognised that the licensing function cannot be a mechanism for the control of disorderly behaviour by individuals once they are beyond the direct control of the licence holder. However, the Licensing Authority and Responsible Authorities may take action where it can be established that there is a clear linkage between disorderly behaviour and a specific premises. (Paragraph 6.28)
- 9.21 The Authority will not impose inappropriate or over-burdensome conditions on licences. The Authority may, however, if its discretion is engaged, impose conditions where existing legislation does not provide adequate controls and additional measures are considered to be appropriate for the promotion of the licensing objectives. (Paragraph 6.29)
- 9.22 When determining the appropriate set of conditions the Licensing Authority will focus primarily on the individual style of the premises and the licensable activities proposed. Consideration should also be given to the following:
  - The size, nature and style of operation
  - Whether the premises is part of a multiple operator's chain and therefore more likely to have an operating schedule that is tried and tested

- The cumulative effect of conditions in terms of cost and practical implementation
- The likely cost of the condition(s) for the operator
- Whether a simpler or better way of dealing with a perceived problem could be found
- Whether there is an actual risk of undermining an objective, as opposed to a conceivable risk. In the latter case, there is no need for the condition
- Whether the condition will be enforceable, if it is not specific or could be considered subjective it may not be enforceable. (Paragraph 6.30)
- 9.23 Members must have regard to the Licensing Authority's Policy when making their decision and it can be viewed in full here:
  - https://www.middevon.gov.uk/business/licensing/new-statement-of-licensing-policy-licensing-act-2003/
- 9.24 It should be noted that the Policy contains various Appendices, some of which may be of use to Parties attending the hearing. This includes a 'Pool of Conditions' (<a href="https://www.middevon.gov.uk/media/346400/appendix-c-pool-of-conditions.pdf">https://www.middevon.gov.uk/media/346400/appendix-c-pool-of-conditions.pdf</a>) and a 'Code of Good Practice' (<a href="https://www.middevon.gov.uk/media/346401/appendix-d-code-of-good-practice.pdf">https://www.middevon.gov.uk/media/346401/appendix-d-code-of-good-practice.pdf</a>).

#### 10.0 GOVERNMENT GUIDANCE

- 10.1 Members are also obliged to have regard to the Guidance produced under Section 182 of the Licensing Act 2003. The most recent version of this was published in January 2024 and various sections have been highlighted throughout this report. The Section 182 Guidance can be viewed here:
  - https://www.gov.uk/government/publications/explanatory-memorandum-revised-guidance-issued-under-s-182-of-licensing-act-2003
- 10.2 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. For example, the most sensitive period for people being disturbed by unreasonably loud music is at night and into the early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. This is why there is still a need for a licence for performances of live music between 11 pm and 8 am. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave. (Paragraph 2.19)
- 10.3 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti-social behaviour is accountable in their own right. However, it

would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night. (Paragraph 2.21)

#### 11.0 DETERMINATION AND OPTIONS OF THE SUB-COMMITTEE

- 11.1 The Section 182 Guidance states that: 'As a matter of practice, licensing authorities should seek to focus the hearing on the steps considered appropriate to promote the particular licensing objective or objectives that have given rise to the specific representation and avoid straying into undisputed areas. A responsible authority or other person may choose to rely on their written representation. They may not add further representations to those disclosed to the applicant prior to the hearing, but they may expand on their existing representation and should be allowed sufficient time to do so, within reasonable and practicable limits'. (Paragraph 9.37)
- 11.2 In determining the application with a view to promoting the licensing objectives in the overall interests of the local community, the licensing authority must give appropriate weight to:
  - the steps that are appropriate to promote the licensing objectives;
  - the representations (including supporting information) presented by all the parties;
  - this Guidance;
  - its own statement of licensing policy. (Paragraph 9.38)
- 11.3 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case-by-case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be. (Paragraph 9.42)
- 11.4 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve. (Paragraph 9.43)
- 11.5 Determination of whether an action or step is appropriate for the promotion of the licensing objectives requires an assessment of what action or step would be suitable to achieve that end. While this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion

of the licensing objectives. However, it is imperative that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters... (Paragraph 9.44)

#### Options of the Sub-Committee

- 11.6 By virtue of Section 18 (4) of the Licensing Act 2003, the Sub-Committee must, having regard to any relevant representations, take such steps it considers appropriate for the promotion of the licensing objectives. This may include:
  - Granting the licence as applied for
  - Granting the licence subject to appropriate modifications necessary for the promotion of the licensing objectives
  - Excluding from the scope of the licence any of the licensable activities to which the application relates
  - Refusing to specify a Designated Premises Supervisor
  - Rejecting the application
- 11.7 Reasons must be given for the decision and they must set out the matters taken into consideration and why such a decision was arrived at.
- 11.8 Members have five working days from the conclusion of the hearing to make a decision.

#### 12.0 APPEAL

12.1 If any party (i.e. applicant or 'other person') is dissatisfied with the decision made then they have the right of appeal to the Magistrates' Court within 21 days of formal notification of the decision.

#### 13.0 THE PROCESS FOR THIS HEARING

13.1 The Council have an adopted procedure for hearings and this attached to this report as **Annex 5**. In so far as is possible and practicable, the Licensing Authority will work in accordance with this procedure.

#### 14.0 ANNEXES TO THIS REPORT

Annex 1	Copy of application form
Annex 2	Copy of plan
Annex 3	Copy of letter
Annex 4	Copy of representation form
Annex 5	Procedure for hearings

Contact for more Information: Tom Keating (Specialist Lead, Licensing) / <a href="mailto:tkeating@middevon.gov.uk">tkeating@middevon.gov.uk</a> OR Philip White (Licensing Officer) / <a href="mailto:hsaid@middevon.gov.uk">hsaid@middevon.gov.uk</a>

**Circulation of the Report:** Legal Services / Members of Licensing Sub-Committee / Applicant / Other Parties (as per the Licensing Act)

#### **List of Background Papers:**

- Licensing Act 2003 https://www.legislation.gov.uk/ukpga/2003/17/contents
- Section 182 Guidance <a href="https://www.gov.uk/government/publications/explanatory-memorandum-revised-guidance-issued-under-s-182-of-licensing-act-2003">https://www.gov.uk/government/publications/explanatory-memorandum-revised-guidance-issued-under-s-182-of-licensing-act-2003</a>
- Mid Devon District Council Licensing Act Policy -<a href="https://www.middevon.gov.uk/business/licensing/new-statement-of-licensing-policy-licensing-act-2003/">https://www.middevon.gov.uk/business/licensing/new-statement-of-licensing-policy-licensing-act-2003/</a>

#### Application for a premises licence to be granted under the Licensing Act 2003

#### Please read the following instructions first

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

l/We	Colm Martin Fay	
(li	ert name(s) of applicant)	
premis applica	a premises licence under section 17 of the Licensing Act 2003 for the described in Part 1 below (the premises) and I/we are making this on to you as the relevant licensing authority in accordance with section tensing Act 2003	12
Part 1 -	Premises details	
	ddress of premises or, if none, ordnance survey map reference or description or the Village Hall	1

Telephone number at premises (if any)			
Non-domestic rateable value of premises	£	£2550.00	

#### Part 2 - Applicant details

The Village

Please state whether you are applying for a premises licence as **Please tick as appropriate** 

a)	an individual or individuals *		<b>V</b>	please complete section (A)
b)	аŗ	person other than an individual *		
	i	as a limited company/limited liability partnership		please complete section (B)
	ii	as a partnership (other than limited liability)		please complete section (B)

	iii	as an unincorporated association or	please complete section (B)
	iv	other (for example a statutory corporation)	please complete section (B)
c)	a re	ecognised club	please complete section (B)
d)	ас	harity	please complete section (B)
e)	1	proprietor of an educational ablishment	please complete section (B)
f)	a h	ealth service body	please complete section (B)
g)	the	erson who is registered under Part 2 of Care Standards Act 2000 (c14) in pect of an independent hospital in Wales	please complete section (B)
ga)	of F	erson who is registered under Chapter 2 Part 1 of the Health and Social Care Act 08 (within the meaning of that Part) in an ependent hospital in England	please complete section (B)
h)	1	chief officer of police of a police force in gland and Wales	please complete section (B)

<sup>\*</sup> If you are applying as a person described in (a) or (b) please confirm (by ticking yes to one box below):

- I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or
- I am making the application pursuant to a
- statutory function or
- a function discharged by virtue of Her Majesty's prerogative

## (A) individual applicants (fill in as applicable)

Mr	Mrs	Miss	Ms	Other Title (for example, Rev)		
Surname Fay				First names Colm		
Date of b	Date of birth I am 18 years old or over ✓ Please tick yes					
National	ity					
address i	Current residential address if different from premises address					
Post towi	n Chuln	nleigh		Postcode		
Daytime number	contact tel	ephone				

E-mail ad					
work che	cking servic			via the Home Officatory to the applicant by	
Second ir	ndividual a	<b>pplicant</b> (if app	licable)		
Mr	Mrs	Miss	Ms	Other Title (for example, Rev)	
Surname	)		First	names	
Date of k	oirth		I am 18 year	s old Plea	ase tick yes
National	ity				
	esidential if different mises				
Post tow	n			Postcode	
Daytime number	contact te	lephone			
E-mail a (optiona					
work che	cking servi			via the Home Offic to the applicant by	
(B) Other	applicant	s			
appropria	ate please ( nt venture (	give any registe	ered number.	applicant in full. In the case of a pe), please give the	partnership or
Name					

Address	
Registered number (where applicable)	
Description of applicant (for example, partnership, company, uninc association etc.)	orporated
Telephone number (if any)	
E-mail address (optional)	
Part 3 Operating Schedule	
When do you want the premises licence to start?	MM YYYY
If you wish the licence to be valid only for a limited period, when do you want it to end?	MM YYYY
Please give a general description of the premises (please read guid Typical layout for a village hall, situated just on the outskirts of Werthe road leading into the village, set back about 30 metres off the rospace, with ladies and gents toilets, and kitchen area off the hall. 3 exits. Outside car park suitable for 12 cars. Grassed area immediate picnic benches.	nbworthy village, on pad. A large public fully functional fire
If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.	
What licensable activities do you intend to carry on from the premise	s?
please see sections 1 and 14 and Schedules 1 and 2 to the Licensir	ng Act 2003)
Provision of regulated entertainment (please read guidance note 2)	Please tick all that apply

a)	plays (if ticking yes, fill in box A)	
b)	films (if ticking yes, fill in box B)	
c)	indoor sporting events (if ticking yes, fill in box C)	
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	
e)	live music (if ticking yes, fill in box E)	✓
f)	recorded music (if ticking yes, fill in box F)	✓
g)	performances of dance (if ticking yes, fill in box G)	
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	

Provision of late night refreshment (if ticking yes, fill in box I)	
Supply of alcohol (if ticking yes, fill in box J)	<b>✓</b>

In all cases complete boxes K, L and M

Plays Standard days and timings (please read			Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors
guida	nce note	7)		Outdoors
Day	Start	Finis h		Both
Mon			Please give further details here (please read)	ad guidance note
Tue				· <u></u>
Wed			State any seasonal variations for performing (please read guidance note 5)	ing plays
Thur				
Fri			Non standard timings. Where you intend premises for the performance of plays at a to those listed in the column on the left, p	different times
Sat			(please read guidance note 6)	
Sun				

Films Standard days and timings (please read			Will the exhibition of films take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors
	nce note		, <u> </u>	Outdoors
Day	Start	Finis h		Both
Mon			Please give further details here (please read)	ad guidance note
Tue				
W'ed			State any seasonal variations for the exhi (please read guidance note 5)	bition of films
Thur				
Fri			Non standard timings. Where you intend premises for the exhibition of films at diff those listed in the column on the left, plea	erent times to
Sat			read guidance note 6)	
Sun				

event Stand timing	or sporting s ard days and is (please read ince note 7)	Please give further details (please read guidance note 4)
Day	Start Finis h	
Mon		
Tue		State any seasonal variations for indoor sporting events (please read guidance note 5)
Wed		
Thur		Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list (please
Fri		read guidance note 6)
Sat		
Sun		

Boxing or wrestling entertainments Standard days and timings (please read		s	Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please	Indoors
timing	•	e read	read guidance note 3)	Outdoors
Day	Start	Finis h		Both
Mon			Please give further details here (please read)	ad guidance note
Tue				
Wed			State any seasonal variations for boxing entertainment (please read guidance note 5	
Thur				
Fri			Non standard timings. Where you intend premises for boxing or wrestling entertain different times to those listed in the column	nment at
Sat			please list (please read guidance note 6)	
Sun				

Live music Standard days and timings (please read guidance note 7)		e read	Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	<b>✓</b>
guida	nce note	/) 		Outdoors	
Day	Start	Finis h		Both	
Mon			Please give further details here (please read)	ad guidance r	note
Tue					
Wed			State any seasonal variations for the performusic (please read guidance note 5)	ormance of li	<u>ive</u>
Thur					i
Fri	1200	2330	Non standard timings. Where you intend premises for the performance of live musi times to those listed in the column on the (please read guidance note 6)	c at different	
Sat	1200	2330			
Sun					

Recorded music Standard days and timings (please read		and	Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors	<b>/</b>
	nce note		(p. 100 g. 100 g	Outdoors	
Day	Start	Finis h		Both	
Mon			Please give further details here (please read)	ad guidance r	note
Tue					
V∕ed			State any seasonal variations for the play music (please read guidance note 5)	ing of record	ded
Thur					
Fri	1200	2330	Non standard timings. Where you intend premises for the playing of recorded mustimes to those listed in the column on the (please read guidance note 6)	ic at differer	
Sat	1200	2330			
Sun					

dance	Performances of dance		Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 3)	Indoors
timings	Standard days and timings (please read guidance note 7)		please tick (please read guidance note of	Outdoors
Day	Start	Finis h		Both
Mon			Please give further details here (please red4)	ad guidance note
Tue				
Wed			State any seasonal variations for the perdance (please read guidance note 5)	formance of
Thur				
Fri			Non standard timings. Where you intended to those listed in the column on the left,	at different times
Sat			(please read guidance note 6)	
Sun				

Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 7)		within and read	Please give a description of the type of entertible providing	tainment you will
Day	Start	Finis h	Will this entertainment take place indoors or outdoors or both – please	Indoors
Mon			tick (please read guidance note 3)	Outdoors
				Both
Tue			Please give further details here (please read)	ad guidance note
W'ed				
Thur			State any seasonal variations for entertain similar description to that falling within (e) (please read guidance note 5)	
Fri				
Sat			Non standard timings. Where you intend premises for the entertainment of a similar that falling within (e), (f) or (g) at different listed in the column on the left, please list guidance note 6)	r description to times to those
Sun				

refres	Late night refreshment Standard days and timings (please read		Will the provision of late night refreshment take place indoors or outdoors or both – please tick (please	Indoors
timing	-	e read	read guidance note 3)	Outdoors
Day	Start	Finis h		Both
Mon			Please give further details here (please read)	ad guidance note
Tue				
Wed			State any seasonal variations for the prov night refreshment (please read guidance no	
Thur				
Fri			Non standard timings. Where you intend to premises for the provision of late night red different times, to those listed in the column	freshment at
Sat			please list (please read guidance note 6)	
Sun				

Stand timing	Supply of alcohol Standard days and limings (please read guidance note 7)		Will the supply of alcohol be for consumption – please tick (please read guidance note 8)	On the premises  Off the premises	
Day	Start	Finis h		Both	<b>✓</b>
Mon			State any seasonal variations for the suppopulation (please read guidance note 5)  N/A	oly of alcoho	<u>ol</u>
Tue			**		
Wed					
Thur			Non standard timings. Where you intend premises for the supply of alcohol at diffe those listed in the column on the left, plea	rent times to	
Fri	1200	2330	read guidance note 6) N/A		
Sat	1200	2330			
Sun	1200	2330			

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor (Please see declaration about the entitlement to work in the checklist at the end of the form):

Name Colm Fay	
Date of birth	
Address Wembworthy Chulmleigh	
Postcode Postcode	
Personal licence number (if known) MDV PE1412	
Issuing licensing authority (if known) Mid Devon District Council	

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 9).

N/A

L

Hours premises are open to the public Standard days and timings (please read guidance note 7)		u <b>blic</b> and e read	State any seasonal variations (please read guidance note 5)  N/A
Day	Start	Finis h	
Mon			
Tue			
Wed			
			Non standard timings. Where you intend the premises to be open to the public at different times from those listed
Thur			in the column on the left, please list (please read guidance note 6)  N/A
Fri	1200	2359	
Sat	1200	2359	
Sun	1200	2359	

M
Describe the steps you intend to take to promote the four licensing objectives:
a) General – all four licensing objectives (b, c, d and e) (please read guidance note 10)
b) The prevention of crime and disorder
All staff engaged in licensable activity at the premises will receive information in relation to the following:
The Challenge 25 scheme in operation at the premises, including the forms of identification that are acceptable.
We will also be advised from the responsible authorities.
c) Public safety
We will be advised from the responsible authorities.
d) The prevention of public nuisance
Clear and legible notices shall be prominently displayed at all exits requesting patrons to respect the needs of local residents and businesses and to leave the vicinity as quickly and quietly as possible.

e) The protection of children from harm


#### Checklist:

#### Please tick to indicate agreement

•	I have made or enclosed payment of the fee.	
•	I have enclosed the plan of the premises.	<b>✓</b>
•	I have sent copies of this application and the plan to responsible authorities and others where applicable.	✓
•	I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable.	✓
•	i understand that I must now advertise my application.	
•	I understand that if I do not comply with the above requirements my application will be rejected.  [Applicable to all individual applicants, including those in a partnership which is not a limited liability partnership, but not companies or limited liability partnerships] I have included documents demonstrating my entitlement to work in the United Kingdom or my share code issued by the Home Office online right to work checking service (please read note 15).	✓ I

It is an offence, under Section 158 of the Licensing Act 2003, to make a false statement in or in connection with this application. Those who make a false statement may be liable on summary conviction to a fine of any amount.

It is an offence under Section 24b of the Immigration Act 1971 for a person to work when they know, or have reasonable cause to believe, that they are disqualified from doing so by reason of their immigration status. Those who employ an adult without leave or who is subject to conditions as to employment will be liable to a civil penalty under section 15 of the Immigration, Asylum and Nationality Act 2006 and pursuant to Section 21 of the same act, will be committing an offence where they do so in the knowledge, or with reasonable cause to believe, that the employee is disqualified.

#### Part 4 – Signatures (please read guidance note 11)

Signature of applicant or applicant's solicitor or other duly authorised agent (see guidance note 12). If signing on behalf of the applicant, please state in what capacity.

# [Applicable to individual applicants only, including those in a partnership which is not a limited liability partnership] I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work relating to the carrying on of a licensable activity) and that my licence will become invalid if I cease to be entitled to live and work in

	the UK (please read guidance note 15).
	The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, or have conducted an online right to work check using the Home Office online right to work checking service which confirmed their right to work (please see note 15)
Signature	
Date	27/02/2024
Capacity	Personal License Holder MDV PE1412
	nt (please read guidance note 13). If signing on behalf of the se state in what capacity.
Date	
Capacity	
	(where not previously given) and postal address for correspondence n this application (please read guidance note 14)
Post town	Postcode
Telephone nur	nber (if any)
If way was dal as	refer us to correspond with you by e-mail, your e-mail address (optional)

**Notes for Guidance** 

- Describe the premises, for example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.
- 2. In terms of specific regulated entertainments please note that:
  - Plays: no licence is required for performances between 08:00 and 23.00 on any day, provided that the audience does not exceed 500.
  - Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
  - Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
  - Boxing or Wrestling Entertainment: no licence is required for a
    contest, exhibition or display of Greco-Roman wrestling, or freestyle
    wrestling between 08.00 and 23.00 on any day, provided that the
    audience does not exceed 1000. Combined fighting sports defined
    as a contest, exhibition or display which combines boxing or wrestling
    with one or more martial arts are licensable as a boxing or wrestling
    entertainment rather than an indoor sporting event.
  - Live music: no licence permission is required for:
    - a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
    - a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
    - a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.
    - o a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
    - o a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.
  - Recorded Music: no licence permission is required for:
    - any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption

- on those premises, provided that the audience does not exceed 500.
- o any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
- o any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.
- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500. However, a performance which amounts to adult entertainment remains licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
  - any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
  - any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
  - any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
  - o any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.
- 3. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
- 4. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 5. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 6. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 7. Please give timings in 24 hour clock (e.g. 16.00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 8. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
- 9. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect

- of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups or the presence of gaming machines.
- 10. Please list here steps you will take to promote all four licensing objectives together.
- 11. The application form must be signed.
- 12. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 13. Where there is more than one applicant, each of the applicants or their respective agent must sign the application form.
- 14. This is the address which we shall use to correspond with you about this application.
- 15. Entitlement to work/immigration status for individual applicants and applications from partnerships which are not limited liability partnerships:

A licence may not be issued to an individual or an individual in a partnership which is not a limited liability partnership who is resident in the UK who:

- does not have the right to live and work in the UK; or
- is subject to a condition preventing him or her from doing work relating to the carrying on of a licensable activity.

Any licence issued in respect of an application made on or after 6 April 2017 will become invalid if the holder ceases to be entitled to work in the UK.

Applicants must demonstrate that they have the right to work in the UK and are not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity.

They do this in one of two ways:

- by providing with this application, copies or scanned copies of the documents which an applicant has provided, to demonstrate their entitlement to work in the UK (which do not need to be certified) as per information published on gov.uk and in guidance.
- 2) by providing their 'share code' to enable the licensing authority to carry out a check using the Home Office online right to work checking service (see below).

# Home Office online right to work checking service.

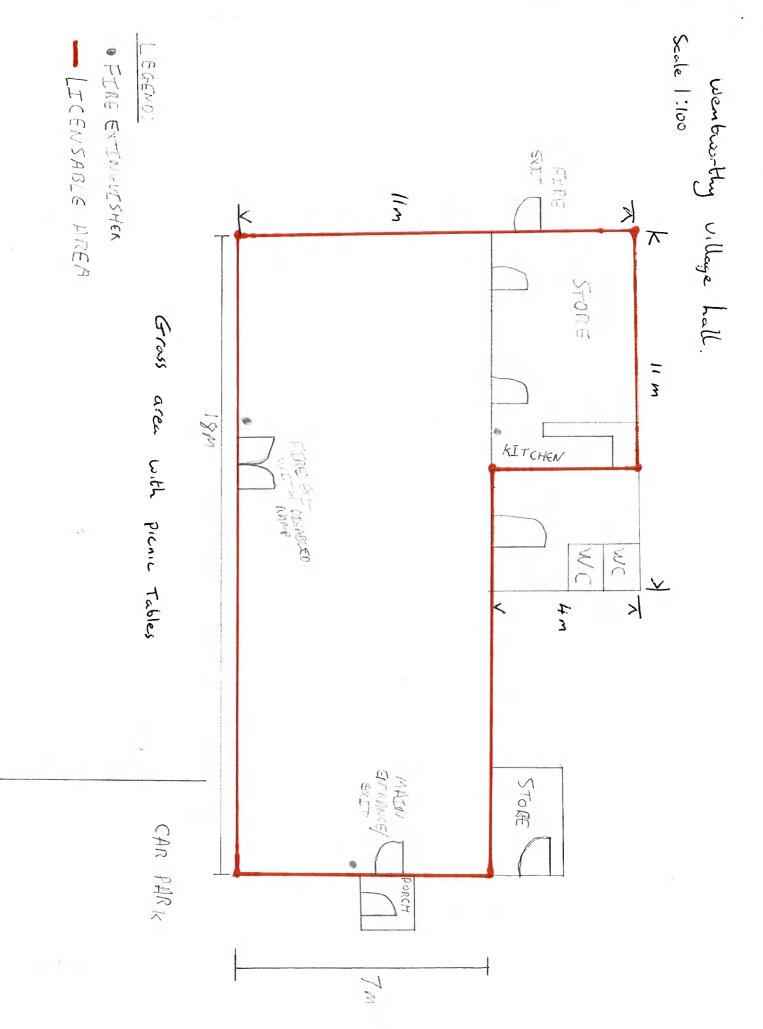
As an alternative to providing a copy of original documents, applicants may demonstrate their right to work by allowing the licensing authority to carry out a check with the Home Office online right to work checking service.

To demonstrate their right to work via the Home Office online right to work checking service, applicants should include in this application their share code (provided to them upon accessing the service at <a href="https://www.gov.uk/prove-right-to-work">https://www.gov.uk/prove-right-to-work</a>) which, along with the applicant's date of birth, will allow the licensing authority to carry out the check.

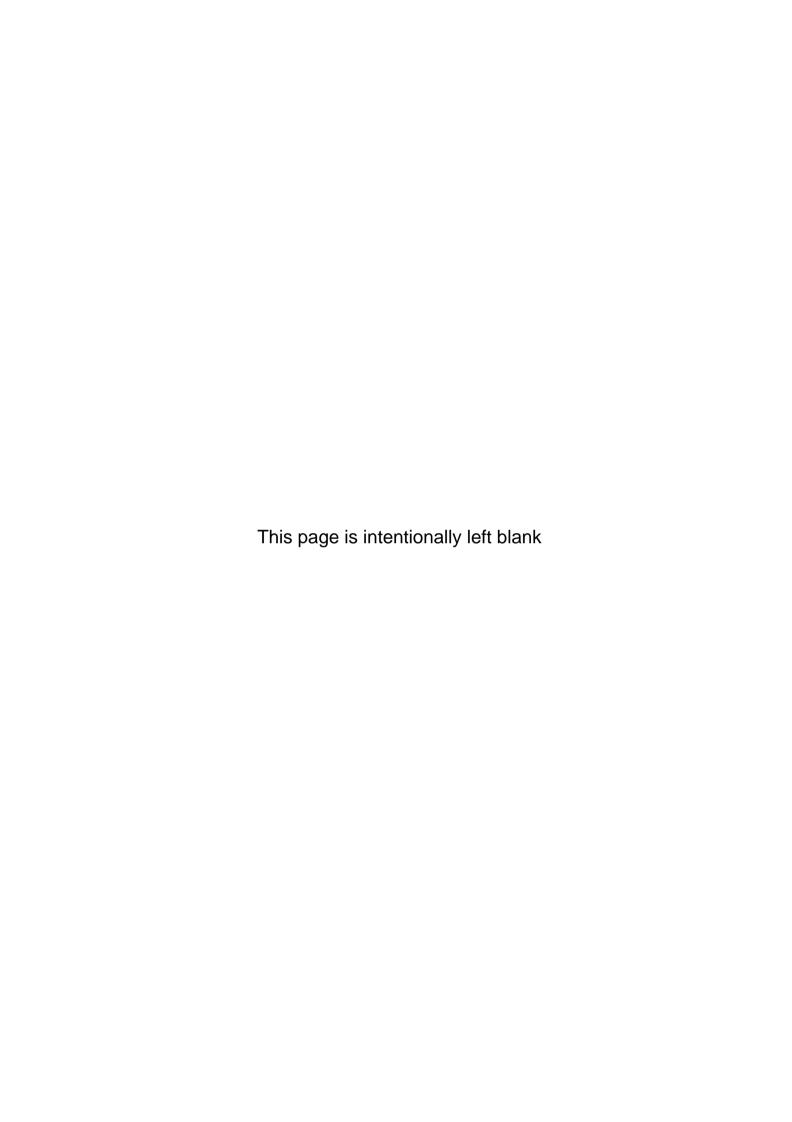
In order to establish the applicant's right to work, the check will need to indicate that the applicant is allowed to work in the United Kingdom and is not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity.

An online check will not be possible in all circumstances because not all applicants will have an immigration status that can be shared digitally. The Home Office online right to work checking service sets out what information and/or documentation applicants will need in order to access the service. Applicants who are unable to obtain a share code from the service should submit copies of documents as set out above.

Your right to work will be checked as part of your licensing application and this could involve us checking your immigration status with the Home Office. We may otherwise share information with the Home Office. Your licence application will not be determined until you have complied with this guidance.



Page 41



To The Licensing Team, Mid Devon District Council, Phoenix House, Phoenix Lane, Tiverton, Devon. EX16 6PP

From Mrs. Jacqueline Ross, EX18 7

Application 028673 for Wembworthy Village Hall applicant Mr Colin Fay

Application for a new premises licence for the playing of live and recorded music on two days a week and the sale and consumption of alcohol on and off the premises on three day a week.

My basic reason for objecting to the granting of the above licences is that the quiet hamlet at Spekes Cross is not a suitable venue.

The postcode may be different but opposite and very close to the village hall is a row of cottages lived in by working people, school age children a farmer who at the moment is lambing and one retired person who has lived here for 45 years.

Non of the residents of the cottages bought a house opposite to a premises licensed for alcohol (a pub) and Mr Fay's application has the potential for 156 -256 days of noise disruption light pollution and damage to the environment from acute parking problem - never mind drinking and driving. The new users of the hall don't seem to do walking and as a result the verges and road side are now full of ruts and mud damaging this important resource for the natural world and making it difficult for those who do walk.

Incidentally the hall committee have managed up to now with a mixture of bring your own alcohol and for example 10 temporary licences in 2023 (This number of licences speaks of special occasions not habitual drinking.) and band called their racket a rehearsal!

The village hall entrance is on the junction between a busy road between Cotts Cross and Winkleigh and the road to Wembworthy village. Non of these roads are wide enough to accommodate parking. The village hall committee lets out the halls parking spaces to local residents and the lay-by also has residents cars.

The lights (security and fairy) outshine the street light making it hard to see the view from ones windows for being blinded and blackout curtains are necessary to sleep and ear plugs if you want to sit in the garden and watch the fading summer light. There are already tables and benches on the grass.

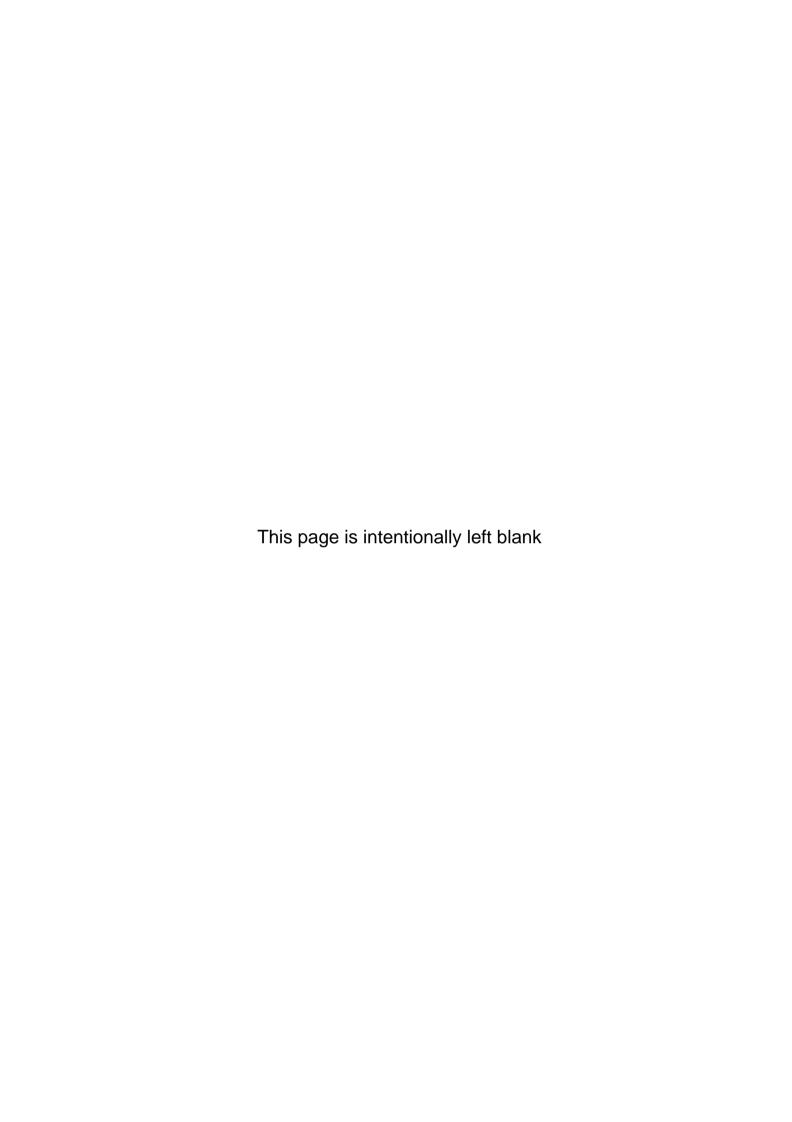
I have seen many changes from my early days here and have been involve in organising some of the activities. The hall and the residents have lived in harmony for a long time and Im not against change but turning the hall into a part time pub replacement is a step too far.

If the Lymington Arms is indeed closing perhaps Mr Fay and his committee could put they energy into setting up a community pub as other villages do and leave the hall for the wider community.

Mrs J Ross







# Mid Devon District Council – Licensing Act 2003 REPRESENTATION FORM

This representation is made about the premises to be licensed as detailed below:

Your full name	
	JACQUELINE ROSS
The name of the organisation / body you represent (if appropriate)	
Postal address	WEMBWORTHY,CHULMLEIGH, EX18 7
Email address	
Contact telephone number	

Name of the premises you are making a representation about	Wembworthy Village Hall.
Address of the premises you are making a representation about	Spekes Cross Wernbworthy

Your representation must relate to one of the four Licensing Objectives

Licensing Objective	Yes	Please detail the evidence supporting your
	Or No	representation or the reason for your representation
To prevent crime and disorder DISRUPTION TO PEACE AND PARKING CHAOS	NO	Please use separate sheets if necessary  None of the residents of the cottages bought a house opposite a premises licensed for alcohol and Mr Fays application has the potential for 156-1200 days of disruption and parking chaos.
PUBLIC SAFETY  NO OFF ROAD PARKING  AVAILABLE AT THIS DANGEROUS  JUNCTION		The village hall entrance is located on the junction of the busy road between Cotts Cross and Winkleigh and the road into Wembworthy village. None of these roads is wide enough to accommodate parking. The village hall committee lets out the halls parking to local residents and the layby also has residents cars.
To prevent public nuisance  DAMAGE TO THE ENVIRONMENT		The postcode may be different but opposite and very close to the village hall is a row of cottages lived in by working people, school age children, a farmer who is lambing at the moment (disturbed nights) and one senior citizen who has lived here for 45 years. 156 -260 days / evenings of disturbance to normal life from noise, light pollution and parking on the verges creating ruts and mud damaging this important resource for the natural world and making it difficult for those who do walk.
To protect children from harm NEXT TO THE CHILDREN'S PLAYGROUND.		The village hall is next to the children's playground and the number of cars parked in the vicinity when there are events that people come to from outside the village (ie who do not walk) make it extremely dangerous for children visiting the playground. This is an all age facility that children and teenagers walk to.

If you are making a representation against a new application or full variation, please suggest any conditions that could be added to the licence to remedy your representation (or other suggestions you would like the Licensing Sub Committee to take into account).

In 2023 the village hall managed with 10 temporary licences and some bring your own alcohol evenings. I suggest that one day a month combined alcohol and music event licence is enough after all the village hall is for the whole community not just those who want to drink socially - that's what public houses are for. If the Lymington alms is indeed closing perhaps the committee could put their energy into turning it into a community put as other villages do. We all pay towards the upkeep

Signed

Please see notes on reverse

Date: 1701 April 2024

# MID DEVON DISTRICT COUNCIL - LICENSING COMMITTEE

# **Protocol and Procedure for Licensing Sub-Committee Hearings**

#### 1.0 Introduction

1.1 The role of the Sub-Committee is to determine Applications / Notices in an impartial manner in accordance with the relevant provisions of the Licensing Act 2003, national guidance and the Council's Policies.

# 2.0 Composition of Sub-Committee

- 2.1 The Sub-Committee shall usually consist of three Councillors drawn on a "panel" basis from the membership of the Licensing Committee.
- 2.2 In forming the Membership of the Licensing Sub-Committee for a hearing, and where Councillors availability permits, Members Services shall try to ensure that:
  - There are at least two experienced Members in attendance
  - Rotation of Membership

'Experienced' is defined as having previously taken part in two separate hearings.

- 2.3 Members may sit on a Hearing which relates to their own Ward as long as there is no conflict of interest 'and any relevant declarations are made at the beginning of the meeting.
- 2.4 The Chairman for a Hearing shall be selected from the Members that form the Sub-Committee.
- 2.5 When unforeseen circumstances require, or an urgent matter has arisen, the Sub-Committee may be made up of two Councillors as opposed to three.

#### 3.0 Hearings to be held in public

- 3.1 Licensing Hearings shall take place in public. However, the Sub-Committee may exclude the public (including a party to the hearing) from all or part of a hearing where it considers that the public interest in so doing outweighs the public interest in the hearing, or that part of the hearing, taking place in public.
- 3.2 The Sub-Committee may require any person attending the hearing who is in their opinion behaving in a disruptive manner to leave the hearing and may:
  - a) refuse to permit that person to return, or

 permit him/her to return only on such conditions as the Sub-Committee may specify,

but such a person may, before the end of the hearing, submit to the Sub-Committee in writing any information which they would have been entitled to give orally had they not been required to leave.

#### 4.0 Time of Hearings

4.1 Hearings of the Licensing Sub-Committee shall usually be held at the Council Offices during the day.

#### 5.0 Notice of Hearing

- 5.1 The Licensing Authority shall give parties to the Hearing a notice stating the date, time and place where the Hearing is to be held. This is the 'Notice of Hearing' and must be given in accordance with the provisions of the regulations.
- 5.2 The Notice of Hearing shall be accompanied by information regarding the following:
  - a) the rights of a party provided for in regulations 15 and 16 of the Licensing Act 2003 (Hearings) Regulations 2005
  - b) the consequences if a party does not attend or is not represented at the Hearing
  - c) the procedure to be followed at the hearing; and
  - d) any particular points on which the Licensing Authority considers that it will want clarification from a party at the hearing.
- 5.3 Each party shall respond to the Notice of Hearing within the time prescribed by regulations which shall be stated on the Notice itself. The response must state:
  - a) whether he/she intends to attend or be represented at the hearing;
  - b) whether he/she considers a hearing to be unnecessary

# 6.0 Right of Attendance, Assistance and Representation

6.1 Subject to paragraphs 3.1 and 3.2, a party may attend the hearing and may be assisted or represented by any person whether or not that person is legally qualified. A party may be assisted or represented by their Ward Councillor. Any Councillor undertaking such a role would not take part in the determination of the matter before the Sub-Committee.

## 7.0 Hearings held on more than one day

7.1 When a hearing is to be held on more than one day, the hearing must be arranged to take place on consecutive working days.

#### 8.0 Right to dispense with a hearing

8.1 If all parties agree that a hearing is unnecessary, then with the agreement of the Licensing Authority, the hearing may be dispensed with.

## 9.0 Right to postpone or adjourn a hearing

9.1 The Sub-Committee may postpone or adjourn a hearing where it considers this to be necessary for its consideration of any representations or notice made by a party.

## 10.0 Report

- 10.1 A report prepared by the Licensing Authority will be put before the Sub-Committee.
- 10.2 A copy of the report will be made available to all parties in advance of the hearing.

#### 11.0 Detailed Procedural notes

- 11.1 Detailed procedural notes for the most regularly heard hearings are available and will be circulated in advance of the relevant hearing. These procedural notes cover the following applications / notices:
  - New Premises Licence / Variation of existing Premises Licence (or Club Premises Certificate)
  - Temporary Event Notices
  - Review of a Premises Licence or Club Premises Certificate

## 12.0 Procedure at hearing - General

- 12.1 At the beginning of the hearing, the Chairman and members of the Sub-Committee will introduce themselves, invite parties to identify / introduce themselves and then explain the procedure that the Sub-Committee intends to follow.
- 12.2 If applicable, the Sub-Committee will then consider any request made by a party for any other person to appear at the hearing. Permission shall not be unreasonably withheld.
- 12.3 Where the written evidence or information provided by the applicant or any other party has raised legal issues or submissions, the Chairman may request that any legal

- representatives present at the hearing and the legal representative of the authority address the Sub-Committee on the legal points raised.
- 12.4 The hearing shall take the form of a discussion led by the Sub-Committee on any matter that is relevant to the application, notice or review.
- 12.5 The Chairman should indicate that members of the Sub-Committee have read the circulated papers; therefore there is no need for parties to repeat points that have already been made in representations.
- 12.6 In circumstances where there are a number of parties who wish to make the same or similar representations the nomination of a single spokesperson will usually be encouraged, and would normally be expected. This does not prevent those who have made representations from speaking during the hearing.
- 12.7 Applicants and other parties will not usually be given a time limit to present their application / representations but the Sub-Committee may stop them should they begin to repeat themselves or straying from what is considered to be relevant matters.
- 12.8 In considering any representations or notice made by a party the Sub-Committee may take into account documentary or other information produced by a party either before the hearing or, with the consent of all other parties, at the hearing. A party introducing documentary evidence at a hearing should bring sufficient copies for all other parties and the Sub-Committee.
- 12.9 Members of the Sub-Committee may ask any question of any party or other person appearing at the hearing.
- 12.10 The Sub-Committee will disregard any information given by a party that is not relevant to the application, notice or representations made.
- 12.11 Parties may question any other party if permission is given by the Sub-Committee.

  Cross examination will not be allowed unless the Sub-Committee considers that it is required for it to consider the representations, application or notice as the case may require.
- 12.12 Hearsay evidence is admissible but consideration will always be given to the weight, if any, to be attached to such evidence, depending on the circumstances in which it arises.

## 13.0 Roles of Officers

# Representative of Legal Services

13.1 The role of the representative of Legal Services will be to deal with any questions of law, matters of practice and procedure and where appropriate assist the Sub-Committee in formulating the reasons for its decision. They may ask questions of parties and witnesses in order to clarify the evidence and any issues in the case.

#### Representative of Member Services

13.2 The role of the representative of Member Services will be to make a record of the proceedings both by way of notes of the evidence / information given and a minute of the decision reached, inclusive of the reasons for the decision.

#### **Licensing Officer**

13.3 The role of the Licensing Officer will be to introduce the application / notice, outline the relevant facts and any issues involved through the presentation of their report.

# 14.0 Determination of Applications / Notices

- 14.1 Unless the matter being considered by the Sub-Committee falls within one of the categories listed in point 14.2, the Sub-Committee has five working days to make their determination beginning with the day, or the last day, on which the hearing was held.
- 14.2 In relation to the following matters, the Sub-Committee must make its decision at the conclusion of the hearing:
  - a) A counter notice following an objection to a temporary event notice
  - b) Review of a premises premises licence following closure order

#### 15.0 Record of proceedings

15.1 A record of the hearing shall be made by authority and kept for six years from the date of the determination or, where an appeal is brought against the determination of the authority, the record must be kept for six years from the date of disposal of the appeal. The authority may also record the proceeding through audio tape.

#### 16.0 Appeals

16.1 Either those who have made an application or those who have made a representation on an application may have the right to appeal the authorities decision to the Magistrates Court.

16.2 An appeal must be commenced within twenty one days beginning with the day on which the appellant was notified by the licensing authority of their decision.

# 17.0 Irregularities

- 17.1 Proceedings will not be rendered void only as a result of failure to comply with any provision of the Hearing Regulations.
- 17.2 Where the authority considers that any person may have been prejudiced as the result of an irregularity relating to the Hearing Regulations, it will take such steps, as it thinks fit to cure the irregularity, before reaching its determination.
- 17.3 Clerical mistakes in any document recording a determination of the authority, or errors arising in such a document as the result of an accidental slip or omission, may be corrected by the authority.

# The following information and procedures are associated with this document

## Legislation

- The Licensing Act 2003 (Hearings) Regulations 2005:
  - http://www.legislation.gov.uk/uksi/2005/44/pdfs/uksi 20050044 en.pdf

#### **Hearing Procedures**

- New / Variation of Premises or Club
- Temporary Event Notices
- Review

# **Hearing Guidance**

General guidance to attendees

# HEARING PROCEDURE: NEW / VARIATION OF PREMISES OR CLUB

#### **Introduction and Preliminary remarks**

- 1. The following parties will introduce themselves:
  - The Chairman of the Sub-Committee
  - Members of the Sub-Committee
  - Council Officers (legal advisor, member services officer and licensing officer)
- 2. The Chairman will ask for any declarations of interest.
- 3. The Chairman will announce if the hearing is to be held in public or private session.
- 4. The Chairman will ask those present to introduce themselves. This will be the order in which they present their case and is as follows:
  - Applicant and any person representing or assisting them
  - Responsible Authorities that have made a relevant representation
  - Other Parties who have made a relevant representation. If a spokesperson has been appointed / nominated for a group they should be identified.
- 5. The Sub-Committee will consider any requests by a party for any other person to appear at the hearing. Such permission shall not be unreasonably withheld provided proper notice has been given in response to the Notice of Hearing.
- 6. The Chairman will confirm that members of the Sub-Committee have received and read the paperwork and as such, parties will not need to repeat verbatim what they have already submitted.
- 7. The Chairman will state that time limits will not be set for speakers but if it is felt that matters are being repeated or are irrelevant, they or the legal advisor may move the discussion on.

#### Statement by the licensing officer

- 8. The Chairman will ask the officer to summarise the matter under consideration and present the salient points of the report.
- 9. Each other party (if permitted by, and via the Chairman) may then ask questions of the licensing officer based on what they have heard. This will be in the following order:

- Applicant
- Responsible Authorities
- Other Parties
- Sub-Committee
- 10. The licensing officer may respond to any new issues raised.

## Case for the applicant

- 11. The applicant (or their representative) to present case in support of the application.
- 12. Each other party (if permitted by, and via the Chairman) may then ask questions of the applicant (or their representative) based on what they have heard. This will be in the following order:
  - Responsible Authorities
  - Other Parties
  - Sub-Committee
- 13. The applicant (or their representative) may then respond to any new issues raised

## Case for responsible authorities (i.e. Police, Environmental Health)

- 14. The representative of each responsible authority will be invited in turn to present the views of their organisation.
- 15. Each other party (if permitted by, and via the Chairman) may then ask questions of the representative based on what they have heard. This will be in the following order:
  - Applicant
  - Other Parties
  - Sub-Committee
- 16. The representative may then respond to any new issues raised.

# Case for the 'other parties'

- 17. Those who have made representations will be invited to present their views.
- 18. If a spokesperson has agreed to speak on behalf of a several people, all of those he/she represents may add any further points after.

- 19. Each other party (if permitted by, and via the Chairman) may then ask questions of the other party based on what they have heard. This will be in the following order:
  - Applicant
  - Responsible Authorities
  - Other Parties
  - Sub-Committee
- 20. The other party may then respond to any new issues raised.

#### **Discussion about conditions**

21. If it appears to any party that one or more of the issues raised during the hearing could be dealt with by means of a condition attached to the licence, that person may put forward the suggestion(s) to the Chairman at this stage. All other parties are to be given an opportunity to comment and express a view on any proposed condition.

#### **Summary**

- 22. Any party wishing to summarise his or her views may do so, in the order in which they presented their case. This will usually be as follows:
  - Applicant
  - Responsible Authorities
  - Other Parties

## The decision

- 23. The Sub-Committee will retire to reach a decision in private, accompanied by the Council's representatives from legal and members services.
- 24. Members of the Sub-Committee return. Any legal advice given in the absence of the parties will be repeated in public and all parties given an opportunity to respond before a decision is announced.
- 25. The Chairman to announce the Sub-Committee's decision if one has been made. This can include giving reasons (if finalised). If the Sub-Committee is minded to grant with the addition of conditions they may give the generals of the condition and the intention of them. Specific wording in line with the Sub-Committees direction may then be delegated to the Licensing Officer to prepare and send out in the decision notice.
- 26. The Council's legal officer will then outline the rights of appeal.

27. The decision and rights of appeal will be confirmed in writing by the licensing officer.